Message Text

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NESCO

E.O. 11652: N/A
TAGS: AORG, OCON, SHUM, UNESCO
SUBJECT: UNESCO: EXECUTIVE BOARD WORKING GROUP TO
STRENGTHEN UNESCO'S HUMAN RIGHTS PROCEDURES, PARIS
AUGUST 1-5, 1977

REFS: A) PARIS 22155, B) STATE 181305

- 1. AFTER THREE-DAY DEBATE, THE WORKING GROUP (WG) HAS COMPLETED EXAMINATION OF RELEVANT DOCUMENTS RELATING TO THE PROCEDURES, IF ANY, THAT UNESCO SHOULD APPLY WHEN DEALING WITH HUMAN RIGHTS COMPLAINTS.
- 2. THE REPORT TO BE ADOPTED BY THE WG IS NOW (THURSDAY, AUGUST 4) BEING DRAFTED BY SECRETARIAT, AND WILL BE AVAILABLE FOR REVIEW AND REVISION BY THE WG ALL DAY FRIDAY.
- 3. THE WG ADOPTED NO FORMAL AGENDA, BUT AGREED TO CONCENTRATE ITS DISCUSSION ON PART V OF LIMITED OFFICIAL USE

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DOCUMENT $102 \, \mathrm{EX}/19$ AND TO DEBATE THE VARIOUS QUESTIONS IN THE ORDER IN WHICH THEY WERE OUTLINED IN THAT PART OF DOCUMENT.

4. DURING THE DISCUSSION, USDEL EMPHASIZED THE NEED TO STRENGTHEN AND MAKE MORE EFFECTIVE UNESCO'S

MACHINERY FOR DEALING WITH COMPLAINTS RELATING TO HUMAN RIGHTS WITHIN UNESCO'S SPHERE OF COMPETENCE, CONCENTRATING ON THE NEED FOR PROCEDURES RELATING TO INDIVIDUAL COMPLAINTS (SO-CALLED CASES).

5. USDEL EMPHASIZED UNESCO'S LEGAL AND CONSTITUTIONAL MANDATE TO DEAL WITH HUMAN RIGHTS COMPLAINTS ALLEGING VIOLATIONS OF HUMAN RIGHTS IN THE FIELDS OF EDUCATION, CULTURE, SCIENCE AND COMMUNICATION. IN THIS CONTEXT, IN PARTICULAR, AND ON A NUMBER OF OTHER OCCASIONS, USDEL SOUGHT TO DEMONSTRATE THAT THE DOMESTIC JURISDICTION CLAUSE IN THE UN CHAPTER AND IN THE UNESCO CONSTITUTION DID NOT PREVENT SUCH HUMAN RIGHTS ACTION BY UNESCO. HERE THE USDEL ADVANCED THE TRADITIONAL LEGAL ARGUMENTS, BESIDES POINTING OUT THAT UNESCO WAS NOT BEING ASKED TO SET UP HUMAN RIGHTS TRIBUNAL NOR WAS IT BEING GIVEN ENFORCEMENT POWERS.

6. USDEL POINTED TO THE NEED FOR STRENGTHENING UNESCO'S PROCEDURES IN THIS FIELD BY CODIFYING AND IMPROVING UNESCO'S CURRENT HIGHLY INFORMAL AND INEFFECTIVE MACHINERY.

TO THIS END USDEL ADVANCED VARIOUS OTHER SUGGESTIONS BASED ON POINTS OUTLINED IN POSITION PAPER.

7. TWO PRINCIPAL ISSUES OCCUPIED THE MAJOR PART OF THE THREE-DAY DEBATE. FIRST, THE ISSUE OF UNESCO LIMITED OFFICIAL USE

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COMPETENCE TO DEAL WITH HUMAN RIGHTS AND, SECOND, THE POWER OF UNESCO TO ACT ON INDIVIDUAL COMPLAINTS. WITH REGARD TO THE FIRST POINT, THE SOVIETS AND POLES TOOK THE POSITION THAT UNESCO LACKED THE POWER TO DEAL WITH HUMAN RIGHTS COMPLAINTS BECAUSE THAT WOULD AMOUNT TO INTERVENTION IN DOMESTIC AFFAIRS OF THE MEMBER STATES. THE ONLY EXCEPTIONS THEY RECOGNIZED IN THIS RESPECT APPLIED TO APARTHEID, GENOCIDE AND THEIR SPECIFIED MASSIVE VIOLATIONS OF HUMAN RIGHTS OR INTERNATIONAL ISSUES. NO OTHER DELEGATION SEEMED TO SHARE SO RESTRICTIVE A VIEW OF UNESCO'S COMPETENCE. ON THE SECOND TISSUE -- UNESCO'A POWER TO ACT ON INDIVIDUAL COMPLAINTS -- THE SOVIETS SEEMED TO GRADUALLY SHIFT FROM THEE VIEW THAT NO INDIVIDUAL COMPLAINTS WERE ADMISSIBLE TO ONE ADMITTING ONLY THOSE THAT EXEMPLIFIED AND DEMONSTRATED A GOVERNMENTAL POLICY OF FLAGRANT AND MASSIVE VIOLATIONS. ALTHOUGH THIS VIEW DID NOT COMMAND VERY MUCH SUPPORT, IT WAS CLEAR THAT SOME DELEGATIONS, NOTABLY EGYPT, INDIA AND NIGERIA FELT THAT NOTE SHOULD BE TAKEN OF A DISTINCTION BETWEEN INDIVIDUAL CASES, A SERIES OF

CASES DEMONSTRATING A PATTERN OF MASSIVE VIOLATIONS (SO-CALLED "SITUATIONS"), AND QUESTIONS. A SUBSTANTIAL MAJORITY OF THE DELEGATION EXPRESSED THE VIEW THAT INDIVIDUALS SHOULD BE ABLE TO FILE COMPLAINTS CONCERNING CASES AND SITUATIONS. USDEL DID NOT OPPOSE THIS POSITION IN ORDER NOT TO JEOPARDIZE THE RIGHT OF INDIVIDUALS TO FILE CASES.

8. WITH REGARD TO THE SOURCES OF COMMUNICATIONS, NO OTHER DELEGATIONS SHARED U.S. VIEW THAT NGO'S SHOULD BE FREE TO FILE COMPLAINTS WITHOUT ANY PRECONDITIONS EXCEPT WELL-FOUNDEDNESS OF COMPLAINT. THERE WAS, HOWEVER, CONSIDERABLE SUPPORT FOR GIVING SUCH A RIGHT TO NGOS UNDER CERTAIN CONDITIONS, AND VARIOUS COMPROMISES ARE POSSIBLE TO ENSURE STANDING FOR NGOS. LIMITED OFFICIAL USE

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9. USDEL SEEMS TO HAVE BEEN SUCCESSFUL IN PERSUADING WG TO LIBERALIZE VARIOUS PROCEDURAL REQUIREMENTS THAT WOULD HAVE PLACED OBSTACLES IN THE WAY OF COMPLAINT MECHANISMS.

10. USDEL EMPHASIZED NEED FOR PUBLICITY IN DEALING WITH INDIVIDUAL COMPLAINTS. IT IS STILL TOO EARLY TO SAY HOW SUCCESSFUL THIS EFFORT WAS, ALTHOUGH NEED FOR SOME PUBLICITY IN THESE PROCEEDINGS WAS ACKNOWLEDGED BY OTHER DELEGATIONS.

11. WG DISCUSSION HAS THUS FAR PROCEEDED IN A VERY BUSINESSLIKE AND LOW-KEY ATMOSPHERE WITH NO DELEGATION MAKING ATTEMPT TO EXPLOIT THE OCCASION FOR EXTRANEOUS POLITICAL PURPOSES

12. USDEL APPRECIATES MOST HELPFUL GUIDANCE PROVIDED IN REFTEL (B). HARTMAN

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